



### Los Angeles Regional Water Quality Control Board

Mr. Dan Garcia City of Norwalk 12700 Norwalk Boulevard Norwalk, CA 90650

VIA CERTIFIED MAIL RETURN RECEIPT REQUESTED No. 7007 2560 0001 7889 6811

WATER QUALITY CERTIFICATION FOR PROPOSED FIRESTONE BRIDGE WIDENING PROJECT (Corps' Project Non-Notify NWP 14), SAN GABRIEL RIVER. CITY OF NORWALK, LOS ANGELES COUNTY (FILE NO. 13-016)

Dear Mr. Garcia:

Board staff has reviewed your request on behalf of City of Norwalk (Applicant) for a Clean Water Act Section 401 Water Quality Certification for the above-referenced project. Your application was deemed complete on March 18, 2013.

I hereby issue an order certifying that any discharge from the referenced project will comply with the applicable provisions of sections 301 (Effluent Limitations), 302 (Water Quality Related Effluent Limitations), 303 (Water Quality Standards and Implementation Plans), 306 (National Standards of Performance), and 307 (Toxic and Pretreatment Effluent Standards) of the Clean Water Act, and with other applicable requirements of State law. This discharge is also regulated under State Water Resources Control Board Order No. 2003 - 0017 - DWQ, "General Waste Discharge Requirements for Dredge and Fill Discharges that have received State Water Quality Certification" which requires compliance with all conditions of this Water Quality Certification.

Please read this entire document carefully. The Applicant shall be liable civilly for any violations of this Certification in accordance with the California Water Code. This Certification does not eliminate the Applicant's responsibility to comply with any other applicable laws. requirements and/or permits.

Should you have questions concerning this Certification action, please contact Valerie Carrillo, P.G., Lead, Section 401 Program, at (213) 576-6759.

Executive Officer

July 29, 2013

#### DISTRIBUTION LIST

Jennifer Morrison (via electronic copy) GPA Environmental 231 California Street El Segundo, CA 90650

Bill Orme (via electronic copy)
State Water Resources Control Board
Division of Water Quality
P.O. Box 944213
Sacramento, CA 94244-2130

Sarah Rains (via electronic copy)
California Department of Fish and Wildlife
Streambed Alteration Team
3883 Ruffin Rd Suite A
San Diego, CA. 92123-4813

Daniel P. Swenson (via electronic copy) U.S. Army Corps of Engineers Regulatory Branch, Los Angeles District P.O. Box 532711 Los Angeles, CA 90053-2325

Paul Amato (via electronic copy)
U.S. Environmental Protection Agency, Region 9
75 Hawthorne Street
San Francisco, CA 94105

Jim Bartel
U.S. Fish and Wildlife Service
6010 Hidden Valley Road
Carlsbad, CA 92011

# Project Information File No. 13-016

1. Applicant:

City of Norwalk

12700 Norwalk Boulevard

Norwalk, CA 90650

Phone: (562) 929-5727

2. Applicant's Agent:

Jennifer Morrison GPA Environmental 231 California Street El Segundo, CA 90650

Phone: (310) 792-2624

3. Project Name:

Firestone Bridge Widening

4. Project Location:

Norwalk/Downey, Los Angeles County

Latitude	Longitude	
118.109423	33.927868	
118.109276	33.928039	
118.108318	33.927445	
118.108459	33.927285	

5. Type of Project:

Bridge replacement

6. Project Purpose:

The purpose of the proposed project is to enhance public safety and protect the San Gabriel River by replacing the existing Firestone Boulevard Bridge.

7. Project Description:

The Firestone Boulevard Bridge (Bridge No. 53C-1984) carries Firestone Boulevard over the San Gabriel River, at the adjoining city boundaries between Norwalk and Downey. Firestone Boulevard is a major arterial roadway (former State Route 42) and connects the City of Norwalk to the City of Downey. It carries an average of 57,000 daily traffic trips and according to the Preliminary Engineering Report experiences a Level of Service "F". The Firestone Boulevard Bridge was constructed in 1934 and widened in 1950. It is a five-span reinforced concrete "T" girder bridge with six traffic lanes. The existing bridge is geometrically obsolete, with no shoulders, a 2-foot wide center median, and 3.5-foot sidewalks.

# Project Information File No. 13-016

Parts of the bridge have deteriorated due to normal wear from vehicular traffic and from river flow during the last three decades. The existing Firestone Boulevard Bridge has a Caltrans sufficiency rating of 48.9 and is classified as "Structurally Deficient." The Caltrans Bridge Inspection Reports describes cracks in the concrete deck and concrete spalls/exposed reinforcing in the deck soffit.

The new bridge will accommodate six lanes of traffic, a 10-foot center median, 8-foot shoulders, bike lanes, and sidewalks, and will improve traffic flow between the Cities of Norwalk and Downey. In addition, the new bridge will provide a much safer pedestrian sidewalk. A concrete median, irrigation and planting, and bridge lighting will also be constructed.

In order to remove and replace the existing bridge, areas of the concrete channel lining must be sawcut and removed. To construct the new bridge, soil beneath the concrete lining will be excavated and new concrete footings will be installed. Once the bridge construction is completed, the concrete channel lining will be restored to its original design.

A Surface Water Diversion Plan has been submitted as part of the application package and the diversion is expected to be within a length of approximately 210 feet within the San Gabriel River. The final Diversion Plan will be approved by the Regional Board prior to construction commences.

8. Federal Agency/Permit:

U.S. Army Corps of Engineers NWP No. 14

9. Other Required Regulatory Approvals:

California Department of Fish and Game Streambed Alteration Agreement

California
 Environmental Quality
 Act Compliance:

The proposed project is Categorically Exempt from CEQA pursuant to the CEQA Guidelines, Section 15302 Replacement or Reconstruction.

11. Receiving Water:

San Gabriel River (Hydrologic Unit No. 405.15)

12. Designated Beneficial Uses:

MUN\*, REC-1, REC-2, WARM, WILD \*Conditional beneficial use

### Project Information File No. 13-016

13. Impacted Waters of the United States:

Non-wetland waters (unvegetated streambed): 2.0 temporary acres

14. Dredge Volume:

None

15. Related Projects
Implemented/to be
Implemented by the
Applicant:

The Applicant has not identified any related projects carried out in the last 5 years or planned for implementation in the next 5 years.

16. Avoidance/
Minimization
Activities:

The Applicant has proposed to implement several Best Management Practices, including, but not limited to, the following:

- Depth to groundwater has been monitored at this location and groundwater is not expected to be encountered during project construction activities.
- Sediment control devices would be deployed along access routes and around excavation areas to prevent any sediment or construction debris from entering the waterway.
- Gravel bag berms will also be placed in the channel to prevent any water from entering the construction site.
- Work in the river will be conducted only in the dry season (April 15 to October 15).

17. Proposed
Compensatory
Mitigation:

The Applicant has not proposed any compensatory mitigation due to the location of the project within a concrete lined channel.

18. Required
Compensatory
Mitigation:

Due to the location of the project within a concrete-lined channel, the Regional Board will not require any additional compensatory mitigation.

See Attachment B, Conditions of Certifications, Additional Conditions for modifications and additions to the above proposed compensatory mitigation.

# Conditions of Certification File No. 13-016

#### STANDARD CONDITIONS

Pursuant to §3860 of Title 23 of the California Code of Regulations (23 CCR), the following three standard conditions shall apply to this project:

- 1. This Certification action is subject to modification or revocation upon administrative or judicial review, including review and amendment pursuant to §13330 of the California Water Code and Article 6 (commencing with 23 CCR §3867).
- 2. This Certification action is not intended and shall not be construed to apply to any activity involving a hydroelectric facility and requiring a Federal Energy Regulatory Commission (FERC) license or an amendment to a FERC license unless the pertinent Certification application was filed pursuant to 23 CCR Subsection 3855(b) and the application specifically identified that a FERC license or amendment to a FERC license for a hydroelectric facility was being sought.
- 3. Certification is conditioned upon total payment of any fee required pursuant to 23 CCR Chapter 28 and owed by the Applicant.

## ADDITIONAL CONDITIONS

Pursuant to 23 CCR §3859(a), the Applicant shall comply with the following additional conditions:

- 1. The Applicant shall submit to this Regional Board copies of any other final permits and agreements required for this project, including, but not limited to, the U.S. Army Corps of Engineers' (ACOE) Section 404 Permit and the California Department of Fish and Game's (CDFG) Streambed Alteration Agreement. These documents shall be submitted prior to any discharge to waters of the State.
- 2. The Applicant shall adhere to the most stringent conditions indicated with either this Certification, the CDFG's Streambed Alteration Agreement, or the ACOE Section 404 Permit.
- 3. The Applicant shall comply with all water quality objectives, prohibitions, and policies set forth in the Water Quality Control Plan, Los Angeles Region (1994), as amended.
- 4. The Avoidance/Minimization activities proposed by the Applicant as described in Attachment A, No. 16, are incorporated as additional conditions herein.
- 5. The Applicant and all contractors employed by the Applicant shall have copies of this Certification, and all other regulatory approvals for this project on site at all times and shall be familiar with all conditions set forth.

# Conditions of Certification File No. 13-016

- 6. Fueling, lubrication, maintenance, operation, and storage of vehicles and equipment shall not result in a discharge or a threatened discharge to waters of the State. At no time shall the Applicant use any vehicle or equipment which leaks any substance that may impact water quality. Staging and storage areas for vehicles and equipment shall be located outside of waters of the State.
- 7. No construction material, spoils, debris, or any other substances associated with this project that may adversely impact water quality standards, shall be located in a manner which may result in a discharge or a threatened discharge to waters of the State. Designated spoil and waste areas shall be visually marked prior to any excavation and/or construction activity, and storage of the materials shall be confined to these areas.
- 8. All waste and/or dredged material removed shall be relocated to a legal point of disposal if applicable. A legal point of disposal is defined as one for which Waste Discharge Requirements have been established by a California Regional Water Quality Control Board, and is in full compliance therewith. Please contact the Land Disposal Unit, at (213) 620-6119 for further information.
- 9. The Applicant shall implement all necessary control measures to prevent the degradation of water quality from the proposed project in order to maintain compliance with the Basin Plan. The discharge shall meet all effluent limitations and toxic and effluent standards established to comply with the applicable water quality standards and other appropriate requirements, including the provisions of Sections 301, 302, 303, 306, and 307 of the Clean Water Act. This Certification does not authorize the discharge by the applicant for any other activity than specifically described in the 404 Permit.
- 10. The discharge shall not: a) degrade surface water communities and populations including vertebrate, invertebrate, and plant species; b) promote the breeding of mosquitoes, gnats, black flies, midges, or other pests; c) alter the color, create visual contrast with the natural appearance, nor cause aesthetically undesirable discoloration of the receiving waters; d) cause formation of sludge deposits; or e) adversely affect any designated beneficial uses.
- 11. The Applicant shall allow the Regional Board and its authorized representative entry to the premises, including all mitigation sites, to inspect and undertake any activity to determine compliance with this Certification, or as otherwise authorized by the California Water Code.
- 12. The Applicant shall not conduct any construction activities within waters of the State during a rainfall event. The Applicant shall maintain a five-day (5-day) clear weather forecast before conducting any operations within waters of the State.
- 13. The Applicant shall utilize the services of a qualified biologist with expertise in riparian assessments during any vegetation clearing activities. The biologist shall be available on site

# Conditions of Certification File No. 13-016

during construction activities to ensure that all protected areas are marked properly and ensure that no vegetation outside the specified areas is removed. The biologist shall have the authority to stop the work, as necessary, if instructions are not followed. The biologist shall be available upon request from this Regional Board for consultation within 24 hours of request of consultation.

14. No activities shall involve wet excavations (i.e., no excavations shall occur below the seasonal high water table). A minimum 5-foot buffer zone shall be maintained above the existing groundwater level. If construction or groundwater dewatering is proposed or anticipated, the Applicant shall file a **Report of Waste Discharge** (ROWD) to this Regional Board and obtain any necessary NPDES permits/Waste Discharge Requirements prior to discharging waste.

Sufficient time should be allowed to obtain any such permits (generally 180 days). If groundwater is encountered without the benefit of appropriate permits, the Applicant shall cease all activities in the areas where groundwater is present, file a Report of Waste Discharge to this Regional Board, and obtain any necessary permits prior to discharging waste.

- 15. All project/maintenance activities not included in this Certification, and which may require a permit, must be reported to the Regional Board for appropriate permitting. Bank stabilization and grading, as well as any other ground disturbances, are subject to restoration and revegetation requirements, and may require additional Certification action.
- 16. All surface waters, including ponded waters, shall be diverted away from areas undergoing grading, construction, excavation, vegetation removal, and/or any other activity which may result in a discharge to the receiving water. If surface water diversions are anticipated, the Applicant shall develop and submit a **Surface Water Diversion Plan** (plan) to this Regional Board. The plan shall include the proposed method and duration of diversion activities, structure configuration, construction materials, equipment, erosion and sediment controls, and a map or drawing indicating the locations of diversion and discharge points. Contingency measures shall be a part of this plan to address various flow discharge rates. The plan shall be submitted prior to any surface water diversions. If surface flows are present, then upstream and downstream monitoring for the following shall be implemented:
  - •pH
  - temperature
  - dissolved oxygen
  - turbidity
  - total suspended solids(TSS)

Analyses must be performed using approved US Environmental Protection Agency methods, where applicable. These constituents shall be measured at least once prior to diversion and

# Conditions of Certification File No. 13-016

then monitored for on a daily basis during the first week of diversion and/or dewatering activities, and then on a weekly basis, thereafter, until the in-stream work is complete.

Results of the analyses shall be submitted to this Regional Board by the 15th day of each subsequent sampling month. A map or drawing indicating the locations of sampling points shall be included with each submittal. Diversion activities shall not result in the degradation of beneficial uses or exceedance of water quality objectives of the receiving waters. Downstream TSS shall be maintained at ambient levels. Where natural turbidity is between 0 and 50 Nephelometric Turbidity Units (NTU), increases shall not exceed 20%. Where natural turbidity is greater than 50 NTU, increases shall not exceed 10%. Any such violations may result in corrective and/or enforcement actions, including increased monitoring and sample collection.

- 17. The Applicant shall restore **all areas** of TEMPORARY IMPACTS to waters of the United States and all other areas of temporary disturbance which could result in a discharge or a threatened discharge to waters of the State. Restoration shall include grading of disturbed areas to pre-project contours and revegetation with native species. Restored areas shall be monitored and maintained with native species as necessary for five years. The Applicant shall implement all necessary Best Management Practices to control erosion and runoff from areas associated with this project.
- 18. The Applicant shall submit to this Regional Board a **Final Report** by **January 1<sup>st</sup>** of the year following project completion. The Final Report shall describe in detail all of the project/construction activities performed during the previous year and all restoration efforts. At a minimum the report shall include the following documentation:
  - (a) Color photo documentation of the pre- and post-project site conditions;
  - (b) Geographical Positioning System (GPS) coordinates in decimal-degrees format outlining the boundary of the project and mitigation areas;
  - (c) The overall status of project including a detailed schedule of work;
  - (d) Copies of all permits revised as required in Additional Condition 1;
  - (e) Water quality monitoring (as required) compiled in an easy to interpret format;
  - (f) A certified Statement of "no net loss" of wetlands associated with this project;
  - (g) Discussion of any monitoring activities and exotic plant control efforts; and
  - (h) A certified Statement from the permittee or his/her representative that all conditions of this Certification have been met.

# Conditions of Certification File No. 13-016

- 19. All applications, reports, or information submitted to the Regional Board shall be signed:
  - (a) For corporations, by a principal executive officer at least of the level of vice president or his duly authorized representative, if such representative is responsible for the overall operation of the facility from which discharge originates.
  - (b) For a partnership, by a general partner.
  - (c) For a sole proprietorship, by the proprietor.
  - (d) For a municipal, State, or other public facility, by either a principal executive officer, ranking elected official, or other duly authorized employee.
- 20. Each and any report submitted in accordance with this Certification shall contain the following completed declaration:

"I declare under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who managed the system or those directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.

Executed on the _	day of	at	
·	to a second control of the		(Signature)
effective and	$\mathbf{x}_{i+1}$		(Title)"

- 21. All communications regarding this project and submitted to this Regional Board shall identify the Project File Number 13-016. Submittals shall be sent to the attention of the 401 Certification Unit.
- 22. Any modifications of the proposed project may require submittal of a new Clean Water Act Section 401 Water Quality Certification application and appropriate filing fee.
- 23. The project shall comply with the local regulations associated with the Regional Board's Municipal Stormwater Permit issued to Los Angeles County and co-permittees under NPDES No. CAS004001 and Waste Discharge Requirements Order No. R4-2012-0175. This includes the Standard Urban Storm Water Mitigation Plan (SUSMP) and all related implementing local ordinances and regulations for the control of stormwater pollution from

# Conditions of Certification File No. 13-016

new development and redevelopment. The project shall also comply with all requirements of the National Pollutant Discharge Elimination System (NPDES) **General Permit** for Storm Water Discharges Associated with Construction Activity, Order No. 2009-009-DWQ. All stormwater treatment systems shall be located outside of any water of the State and shall not be used as a wetland or riparian mitigation credit.

- 24. Coverage under this Certification may be transferred to the extent the underlying federal permit may legally be transferred and further provided that the Applicant notifies the Executive Officer at least 30 days before the proposed transfer date, and the notice includes a written agreement between the existing and new Applicants containing a specific date of coverage, responsibility for compliance with this Certification, and liability between them.
- 25. The Applicant or their agents shall report any noncompliance. Any such information shall be provided verbally to the Executive Officer within 24 hours from the time the Applicant becomes aware of the circumstances. A written submission shall also be provided within five days of the time the Applicant becomes aware of the circumstances. The written submission shall contain a description of the noncompliance and its cause; the period of noncompliance, including exact dates and times, and if the noncompliance has not been corrected; the anticipated time it is expected to continue and steps taken or planned to reduce, eliminate and prevent recurrence of the noncompliance. The Executive Officer, or an authorized representative, may waive the written report on a case-by-case basis if the oral report has been received within 24 hours.

### 26. Enforcement:

- (a) In the event of any violation or threatened violation of the conditions of this Certification, the violation or threatened violation shall be subject to any remedies, penalties, process or sanctions as provided for under State law. For purposes of section 401(d) of the Clean Water Act, the applicability of any State law authorizing remedies, penalties, process or sanctions for the violation or threatened violation constitutes a limitation necessary to assure compliance with the water quality standards and other pertinent requirements incorporated into this Certification.
- (b) In response to a suspected violation of any condition of this Certification, the State Water Resources Control Board (SWRCB) or Regional Water Quality Control Board (RWQCB) may require the holder of any permit or license subject to this Certification to furnish, under penalty of perjury, any technical or monitoring reports the SWRCB deems appropriate, provided that the burden, including costs, of the reports shall be a reasonable relationship to the need for the reports and the benefits to be obtained from the reports.

### Conditions of Certification File No. 13-016

- (c) In response to any violation of the conditions of this Certification, the SWRCB or RWQCB may add to or modify the conditions of this Certification as appropriate to ensure compliance.
- 27. This Certification shall expire **five** (5) years from date of this Certification. The Applicant shall submit a complete application prior to termination of this Certification if renewal is requested.